

MANAGEMENT REPORT

Date: September 17, 2024
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Meeting Date: September 25, 2024

TO: Library Board
FROM: Raji Mangat, Chair, CRPD Committee
SUBJECT: Official Development Plan (ODP) Introduction

SUMMARY

This report provides information about the City of Vancouver Official Development Plan and the implications for the upcoming VPL Facilities Master Plan refresh, as background for a presentation that will be provided to the VPL Board by City of Vancouver staff at the September 25, 2024 Board meeting.

PURPOSE

This report is for information.

RECOMMENDATION

THAT the Board receive the report for information.

INDIGENOUS CONSIDERATIONS

The City of Vancouver coordinates participation by x^wməθk^wəjəm (Musqueam), Skwxwú7mesh (Squamish) and səliiwətał (Tsleil-Waututh) Nations in the City's and VPL's facilities redevelopment projects, and is responsible for long-term land use planning. Through City processes, Library staff receive information about the Nations' priorities and areas of interest and concern related to land use planning.

For the Official Development Plan, the [June 12, 2024 report to Vancouver City Council titled "Vancouver Official Development Plan - Project Scope and Terms of Reference"](#) identifies that Musqueam, Squamish and Tsleil-Waututh Nations were key partners in developing the

Vancouver Plan. The City has provided project referrals to each of the Nations to provide an update on this implementation phase of work, and invite further engagement. They have noted that capacity funding will be available.

As the Library updates the VPL Facilities Master Plan, staff will incorporate feedback that has been received through other projects, and invite specific input from the Nations through formal referral processes.

BACKGROUND

The Facilities Master Plan strategic initiative was launched in June 2017, beginning with an assessment of current and future state through secondary research, data analysis, and public consultation. The Facilities Master Plan team engaged the Board in the development of key deliverables through three workshops:

- the Facility Model (July 2017);
- library branch location criteria and guiding principles (November 2017); and
- strategic priorities for branch re-investment (February 2018).

The team also informed the Board of progress through management updates in January and April 2018. The Library Board approved the first VPL Facilities Master Plan in June 2018.

The VPL Facilities Master Plan focuses on the long-term planning of specific aspects of VPL's facilities, namely: facility types, sizes, locations, and long-term investment priorities. The intention was to update it with each 4-year capital planning cycle. This approach was not possible, however, as capital planning was significantly affected by the COVID-19 pandemic and its effects on facilities development timelines and the supply chain, and updates require significant information and input from other City departments including the Real Estate, Environment & Facilities Management, and Planning groups.

The current City of Vancouver [Capital Plan](#) runs from 2023-26, and just went through a mid-term review process in advance of going into the final two years of the plan. The intent is to align the term of the next VPL Facilities Master Plan with the term of the next City of Vancouver Capital Plan.

DISCUSSION

The development and implementation of the VPL Facilities Master Plan is informed by land-use plans for the city, including the Vancouver Plan, which was approved on July 22, 2022. In 2024, provincial legislation prompted the need for creation of an Official Development Plan (ODP). This Official Development Plan parallels the requirement for an Official Community Plan for other municipalities. These plans will set out long-term policy for land use and development city-wide

over the next 20 to 30 years and beyond. The ODP needs to be developed by June 30, 2026, and will be based on the Vancouver Plan.

Given the expected impact of the ODP on VPL's facilities planning, staff have invited the City's Planning staff to attend the September Board meeting to provide an overview of the ODP. Consultation with Boards on the ODP is scheduled through to June 2025, while drafting is planned for March to November 2025. Detailed information about the City of Vancouver's Official Development Plan can be found [here](#).

The ODP will be required to include the location and type of present and proposed public facilities and key infrastructure requirements, as well as housing needs/targets and land use strategy amendments. One key step identified is establishing levels of service, which involves balancing desired service needs over 10-20 years within the City's long term financial capacity. This aligns with the Mayor's Budget Task Force, which identified the need for a rigorous capital asset management framework and standardized service levels. In the case of the VPL Facilities Master Plan, the service target was 1 square foot of library space per resident, and the service level at the time of the 2018 plan was 0.80 sq. ft. per resident. Reviewing service levels will be needed as part of the VPL Facilities Master Plan update.

Following the presentation in September, the CPRD committee will discuss approach in October, including aspects of the Facilities Master Plan that need to be reassessed and updated and the level of involvement the Board would like.